BRIEFING DRAFT

October 12, 2017

Item # 2 A+B

## Zoning Map Amendment F-1568

## FORSYTH COUNTY BOARD OF COMMISSIONERS

| MEE      | TING DATE:  | October 12, 2017        | AGENDA ITEM NUN            | MBER:          |  |  |
|----------|---|-------------------------|----------------------------|----------------|--|--|
| SUBJ     | ECT:-   |                         |                            |                |  |  |
| A.       | Public Hearing on Zoning Petition of Richard Sheets and Gary Sheets From RS40 to RS20: Property is Located on the East Side of Lasater Road, North of Rossmore Road (Zoning Docket F-1568). |                         |                            |                |  |  |
| В.       | Ordinance Amending the Forsyth County Zoning Ordinance and the Official Zoning Map of the County of Forsyth, North Carolina.  |                         |                            |                |  |  |
| COUN     | NTY MANAGE  | CR'S RECOMMENDAT        | TION OR COMMENTS:-         |                |  |  |
|          |   |                         |                            |                |  |  |
| SUMN     | MARY OF INF   | ORMATION:-              |                            |                |  |  |
| See atta | ached staff repo  | rt.                     |                            |                |  |  |
| After c  | onsideration, th  | e Planning Board recomm | ended approval of the rezo | ning petition. |  |  |
| ATTA     | CHMENTS:-   | _X_YESNO                | )                          |                |  |  |
| SIGNA    | ATURE:  | County Manager          | DATE: _                    |                |  |  |
|          |   |                         |                            |                |  |  |

#### COUNTY ORDINANCE - GENERAL USE

Zoning Petition of Richard Sheets and Gary Sheets, Docket F-1568

AN ORDINANCE AMENDING THE FORSYTH COUNTY ZONING ORDINANCE AND THE OFFICIAL ZONING MAP OF THE COUNTY OF FORSYTH, NORTH CAROLINA

BE IT ORDAINED by the Board of County Commissioners of the County of Forsyth as follows:

Section 1. The Zoning Ordinance of the *Unified Development Ordinances* of the County of Forsyth, North Carolina, and the Official Zoning Map of the County of Forsyth, North Carolina, are hereby amended by changing from RS40 to RS20 the zoning classification of the following described property:

PIN# 5883-18-6962

Section 2. This ordinance shall become effective upon adoption.

#### CITY-COUNTY PLANNING BOARD STAFF REPORT

|                                 | PET  | TITION INFORMATION   | 17. 47 6 74 7                                      |  |  |  |
|---------------------------------|--|--|--|--|--|--|
| Docket #                        | F-1568   |  |  |  |  |  |
| Staff                           | Aaron King   |  |  |  |  |  |
| Petitioner(s)                   | Richard Sheets and Gary Sheets   |  |  |  |  |  |
| Owner(s)                        | Same   |  |  |  |  |  |
| <b>Subject Property</b>         | PIN # 5883-18  | -6962  |  |  |  |  |
| Address                         | 8741 Lasater F   | Road   |  |  |  |  |
| Type of Request                 | General use rezoning   |  |  |  |  |  |
| Proposal                        | The petitioner is requesting to amend the Official Zoning Maps for the subject property <u>from</u> RS40 (Residential Single Family; 40,000sf lot size) <u>to</u> RS20 (Residential Single Family; 20,000sf lot size).                                     |  |  |  |  |  |
|                                 | <b>NOTE:</b> General, special use limited, and special use district zoning were discussed with the petitioner(s) who decided to pursue the rezoning as presented. With a General use, all uses in the District must be considered.                         |  |  |  |  |  |
| Neighborhood<br>Contact/Meeting | Attachment A includes a summary of the applicant's outreach efforts.   |  |  |  |  |  |
| <b>Zoning District</b>          | The RS20 Dist  | rict is primarily intended to  | o accommodate single family                        |  |  |  |
| Purpose                         | detached dwell   | lings in suburban areas and  | may also be applicable to                          |  |  |  |
| Statement                       | older, large lot development constructed prior to the effective date of this Ordinance. The district is established to promote orderly development in areas where public water is available. This district is intended for application in GMAs 2, 3 and 4. |  |  |  |  |  |
| Applicable                      | (R)(1) - Is the  | (R)(1) - Is the proposal consistent with the purpose statement(s) of |  |  |  |  |
| Rezoning                        | the requested:   | zoning district(s)?  |  |  |  |  |
| Consideration                   | Yes, the subjec  | Yes, the subject property is located within GMA 3 and has access to  |  |  |  |  |
| from Chapter B,                 | public water an  | public water and sewer.  |  |  |  |  |
| Article VI,                     |  |  |  |  |  |  |
| Section 6-2.1(R)                |  |  |  |  |  |  |
|                                 |  | AL SITE INFORMATIO   |  |  |  |  |
| Location                        |  | sater Road, north of Rossmo  | ore Road   |  |  |  |
| Jurisdiction                    | Forsyth County   |  |  |  |  |  |
| Site Acreage                    | ± 18.94 acres  |  |  |  |  |  |
| Current                         | The site is primarily undeveloped with the exception of an existing  |  |  |  |  |  |
| Land Use                        | single family home and an associated accessory building.   |  |  |  |  |  |
| Surrounding                     | Direction  | Zoning District  | Use  |  |  |  |
| Property Zoning and Use         | North  | RS40   | Scattered single family homes and undeveloped land |  |  |  |
|                                 | East   | RS20   | Single family homes                                |  |  |  |
|                                 | South  | RS20   | Single family homes                                |  |  |  |
|                                 | West   | AG & C-S Single family home undeveloped land; an                     |  |  |  |  |
|                                 | . undeveloped faild, and a   |  |  |  |  |  |

|   |   |                                  |                | church                                    |  |  |  |
|---|---|----------------------------------|----------------|---|--|--|--|
| Applicable                              | (R)(2) - Is/are t   | he use(s) perm                   | nitted under   | the proposed                              |  |  |  |
| Rezoning                                | classification/request compatible with uses permitted on other  |                                  |                |   |  |  |  |
| Consideration                           | properties in the vicinity?   |                                  |                |   |  |  |  |
| from Chapter B,                         | Yes, the majority of the surrounding area is currently residentially  |                                  |                |   |  |  |  |
| Article VI,                             | zoned.  |                                  |                |   |  |  |  |
| Section 6-2.1(R)                        |   |                                  |                |   |  |  |  |
| Physical                                | The site contains a variable topography with the eastern portion of the   |                                  |                |   |  |  |  |
| Characteristics Proximity to            | site sloping downward toward an existing creek.   |                                  |                |   |  |  |  |
| Water and Sewer                         | The site has access to public water and sewer.  |                                  |                |   |  |  |  |
| Stormwater/                             | Concerns about  | stormanustar min                 | off in the com | anal anaa 11                              |  |  |  |
| Drainage                                | residents of the  | Stormwater run<br>Waterford subd | om in the gen  | eral area were raised by F-1545 was being |  |  |  |
| Dramage                                 | considered in 20  | waterrord subd                   | ivision when   | r-1343 was being                          |  |  |  |
| Watershed and                           |   |                                  | adkin River V  | VSIV Water Supply                         |  |  |  |
| Overlay Districts                       | Watershed. The  | minimum lot si                   | ze for new re  | sidential developments is                 |  |  |  |
| - · · · · · · · · · · · · · · · · · · · | 20,000 sf or und  | er the Maximu                    | n Built-unon   | Area option, impervious                   |  |  |  |
|   | surface coverage  | cannot exceed                    | 24% of the to  | otal acreage                              |  |  |  |
| Analysis of                             |   |                                  |                | d is primarily undeveloped.               |  |  |  |
| General Site                            |   |                                  |                |   |  |  |  |
| Information                             | y and the property of the state of the factorial factorial  |                                  |                |   |  |  |  |
| SITE                                    | SITE ACCESS AND TRANSPORTATION INFORMATION  |                                  |                |   |  |  |  |
| Street Name                             | Classification  | Frontage                         | Average        | Capacity at Level of                      |  |  |  |
|   |   |                                  | Daily          | Service D                                 |  |  |  |
|   |   |                                  | Trip           |   |  |  |  |
| T 4 D 1                                 | 3.5   |                                  | Count          |   |  |  |  |
| Lasater Road                            | Minor   | 497'                             | 1,400          | 13,800                                    |  |  |  |
| Dunamanad A                             | Thoroughfare  |                                  |                |   |  |  |  |
| Proposed Access Point(s)                | Since this is a general use request, the exact location of access points is   |                                  |                |   |  |  |  |
| r omt(s)                                | unknown. The site does have public road frontage on Lasater Road and  |                                  |                |   |  |  |  |
|   | any potential subdivision would be required to connect to Kilrush Road  |                                  |                |   |  |  |  |
| Planned Road                            | to the south.  anned Road The Comprehensive Transportation Plan recommends a two lane cross   |                                  |                |   |  |  |  |
| Improvements                            | section with hike   | lanes and sides                  | walke for this | nortion of Lasater Pood                   |  |  |  |
| Trip Generation -                       | section with bike lanes and sidewalks for this portion of Lasater Road.  Existing Zoning: RS40  |                                  |                |   |  |  |  |
| Existing/Proposed                       | $\frac{\text{Existing 2011ing: KS40}}{18.94 \text{ acres}} = 20 \text{ lots x } 9.57 \text{ (Single Family Trip Rate)} = 192 \text{ Trips per}$ |                                  |                |   |  |  |  |
| 9 1                                     | Day   |                                  |                |   |  |  |  |
|   |   |                                  |                |   |  |  |  |
|   | Proposed Zoning: RS20 (if developed for single family lots)   |                                  |                |   |  |  |  |
|   | 18.94 acres = 41 lots x 9.57 (Single Family Trip Rate) = 393 Trips per  |                                  |                |   |  |  |  |
|   | Day   |                                  |                |   |  |  |  |
| Sidewalks                               | There are no side   |                                  |                |   |  |  |  |
| Analysis of Site                        | The subject prope   | erty has direct a                | ccess to Lasa  | ter Road and also has                     |  |  |  |
| Access and                              | access to Kilrush Road to the south. Should this site develop as a  |                                  |                |   |  |  |  |
| Transportation                          | subdivision, a vehicular connection to the south would be required.   |                                  |                |   |  |  |  |
| Information                             | Lasater Road appears to have excess capacity to accommodate any additional traffic that may be generated from this site.                        |                                  |                |   |  |  |  |
|   | additional traffic  |                                  |                |   |  |  |  |
|   | NFORMITY TO   | that may be ger                  | nerated from t | his site.                                 |  |  |  |

| 7  |   |
|--|---|
| Legacy 2030 Growth Management Area   | Growth Management Area 3 (Suburban Neighborhoods)   |
| Relevant Legacy 2030 Recommendations   | <ul> <li>Encourage development in areas with existing infrastructure before extending infrastructure further. (pg. 180)</li> <li>Increase connectivity by linking existing and proposed streets to form a network that provides multiple routes for pedestrians, bicyclists and drivers (pg. 181)</li> </ul>  |
| Relevant Area<br>Plan(s)   | Clemmons Comprehensive Plan (2010)  |
| Area Plan<br>Recommendations   | <ul> <li>The Proposed Land Use Map shows the properties for Cluster Subdivisions (pg. 11)</li> <li>Appropriate development includes single-family detached residential units designed in a suburban-style cluster pattern at a minimum of two units per acre. (pg. 15)</li> <li>Cluster subdivisions employ smaller minimum lot size requirements in exchange for commonly protected open space that serves the entire development (pg. 15)</li> </ul>  |
| Site Located<br>Along Growth<br>Corridor?                                      | No  |
| Site Located within Activity Center?   | No  |
| Comments from<br>the Village of<br>Clemmons                                    | "We always require special use zoning requests through the Village. I'm not sure how we would comment on a general use site due to the nature of not being able to require conditions. My assumption is they are coming back to you at a later date for a subdivision review. I can imagine our biggest concern is going to be stormwater."   |
| Applicable Rezoning Consideration from Chapter B, Article VI, Section 6-2.1(R) | (R)(3) - Have changing conditions substantially affected the area in the petition?  The Harper Road pump station was constructed in 2015 which allowed for increased access to public sewer in this general area.  (R)(4) - Is the requested action in conformance with Legacy 2030?  Yes   |
| Analysis of Conformity to Plans and Planning Issues                            | The subject request would rezone 18.94 acres from RS40 to RS20. The site is primarily undeveloped; however, it is served with public water and sewer and fronts on Lasater Road which is a minor thoroughfare.  |
|  | The site is located within <i>Legacy's 2030</i> Suburban Neighborhoods Growth Management Area where good design is encouraged as a tool and incentive for increased residential densities. The property is also located within the water supply watershed of the Yadkin River which includes limitations on the intensity of development in order to maintain the water quality of this regional resource. The <i>Clemmons Comprehensive Plan</i> recommends the subject property for cluster |

residential development with single family detached homes at a *minimum* density of two units per acre. Finally, the site abuts the Waterford neighborhood (which is zoned RS20) to the south and east.

Planning staff sees the proposed RS20 district as being generally consistent with the density recommendations of the *Clemmons Comprehensive Plan* and compatible with the development pattern of the properties located to the south and east. Staff recommends approval of the request.

| RELEVANT ZO                                |  |                        |                           |           |  | ONING HISTORIES |                |          |  |  |
|--|--|------------------------|---------------------------|-----------|--|-----------------|----------------|----------|--|--|
| Case Reque                                 |  |                        |                           | Direction |  | Acreage         | Recommendation |          |  |  |
|  |  |                        | Date                      | from Site |  |                 | Staff          | ССРВ     |  |  |
| F-1545                                     |  |                        | Approved                  | South     |  | 29.47           | Approval       | Approval |  |  |
| 77 4 70 4                                  | RS15-S                                     |                        | 8/11/14                   |           |  |                 |                |          |  |  |
| F-1534                                     | F-1534 RS15-S to                           |                        | Approved                  | 300'      |  | 11.23           | Approval       | Approval |  |  |
| 77 4 4 77 4                                | RS40                                       |                        | 9-10-12                   | southeast |  |                 |                |          |  |  |
| F-1471                                     |  |                        | Approved                  | 300'      |  | 30.22           | Approval       | Approval |  |  |
|  | RS15-S to                                  |                        | 3-26-07                   | southeast |  |                 |                |          |  |  |
| TIDOG                                      | RS15-S                                     |                        |                           |           |  |                 |                |          |  |  |
| UDO Sec                                    |  | •                      | Section 2-1.2(I           | E) RS2    | 0 Dist   | rict            |                |          |  |  |
| Relevant                                   |  |                        |                           |           |  |                 |                |          |  |  |
| Subject 1                                  |  | (4)                    |                           |           |  |                 |                |          |  |  |
| Complies                                   |  | (A)                    | (A) Legacy 2030 policies: |           | Yes  |                 |                |          |  |  |
| Chapter<br>Article V                       |  | (B) Environmental Ord. |                           | NA        |  |                 |                |          |  |  |
| Section 7                                  |  | (C) !                  | Subdivision               |           | NA   |                 |                |          |  |  |
| Section /                                  | "X.TI                                      | Reg                    | ulations                  |           |  |                 |                |          |  |  |
|  |  |                        |                           | SIST V    | ST WITH RECOMMENDATION                             |                 |                |          |  |  |
|  | sitive Aspe                                |                        |                           |           | Negative Aspects of Proposal                       |                 |                |          |  |  |
|  |  |                        | et is consistent          |           | There is no site plan associated with the request. |                 |                |          |  |  |
|  | with the zoning and lotting pattern on the |                        |                           |           |  |                 |                |          |  |  |
| adjacent p                                 | properties lo                              | cated                  | to the east and           | 1         |  |                 |                |          |  |  |
|  | to the south.                              |                        |                           |           |  |                 |                |          |  |  |
| _  | The subject property is served with public |                        |                           | 2         |  |                 |                |          |  |  |
|  | water and sewer.                           |                        |                           |           |  |                 |                |          |  |  |
| The site is located in GMA 3 and fronts on |  |                        | n                         |           |  |                 |                |          |  |  |
| a minor thoroughfare.                      |  |                        |                           |           |  |                 |                |          |  |  |
| Any major subdivision activity proposed    |  |                        |                           |           |  |                 |                |          |  |  |
| for the site in the future, will require   |  |                        |                           |           |  |                 |                |          |  |  |
| approval by the City County Planning       |  |                        |                           |           |  |                 |                |          |  |  |
| Board.                                     |  |                        |                           |           |  |                 |                |          |  |  |
| The request is consistent with purpose     |  |                        |                           |           |  |                 |                |          |  |  |

#### **STAFF RECOMMENDATION: APPROVAL**

statement of the RS20 district.

**NOTE:** These are **staff comments** only; <u>final recommendations</u> on projects are made by the City-County Planning Board, with <u>final decisions</u> being made by the appropriate Elected Body,

who may approve, deny, table or request modification for any project. THE APPLICANT OR REPRESENTATIVE IS STRONGLY ENCOURAGED TO ATTEND THE PUBLIC HEARINGS WHERE THE CASE WILL BE CONSIDERED BY THE PLANNING BOARD AND THE ELECTED BODY.

# CITY-COUNTY PLANNING BOARD PUBLIC HEARING MINUTES FOR F-1568 AUGUST 10, 2017

Aaron King presented the staff report.

#### **PUBLIC HEARING**

FOR: None

AGAINST: None

#### **WORK SESSION**

MOTION: Clarence Lambe moved approval of the zoning.

SECOND: George Bryan

VOTE:

FOR: George Bryan, Melynda Dunigan, Arnold King, Clarence Lambe, Chris Leak,

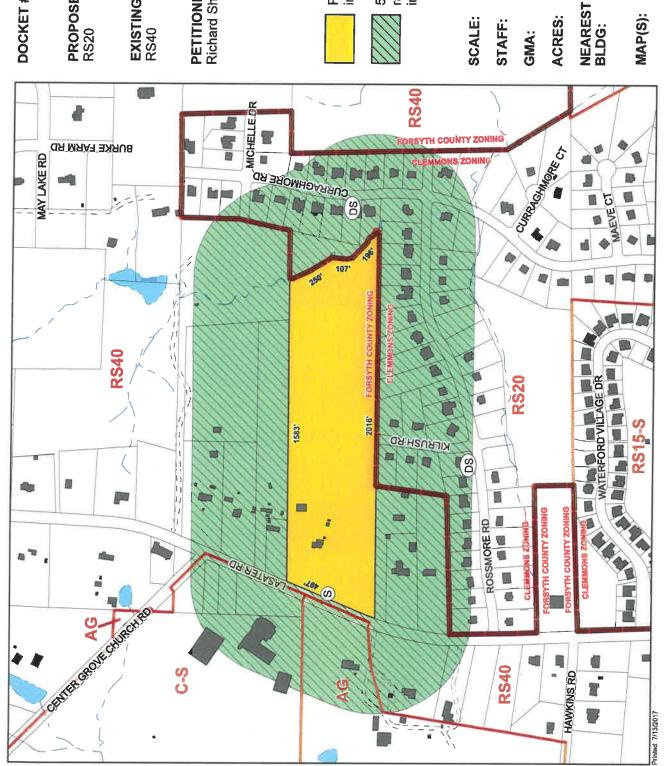
Brenda Smith, Allan Younger

AGAINST: None

**EXCUSED:** None

A. Paul Norby, FAICP

Director of Planning and Development Services



**DOCKET #: F1568** 

PROPOSED ZONING: RS20

EXISTING ZONING: RS40

PETITIONER: Richard Sheets and Gary Sheets

Property included

500' mail notification in zoning request.

radius. Property not in zoning request. 1" represents 500'

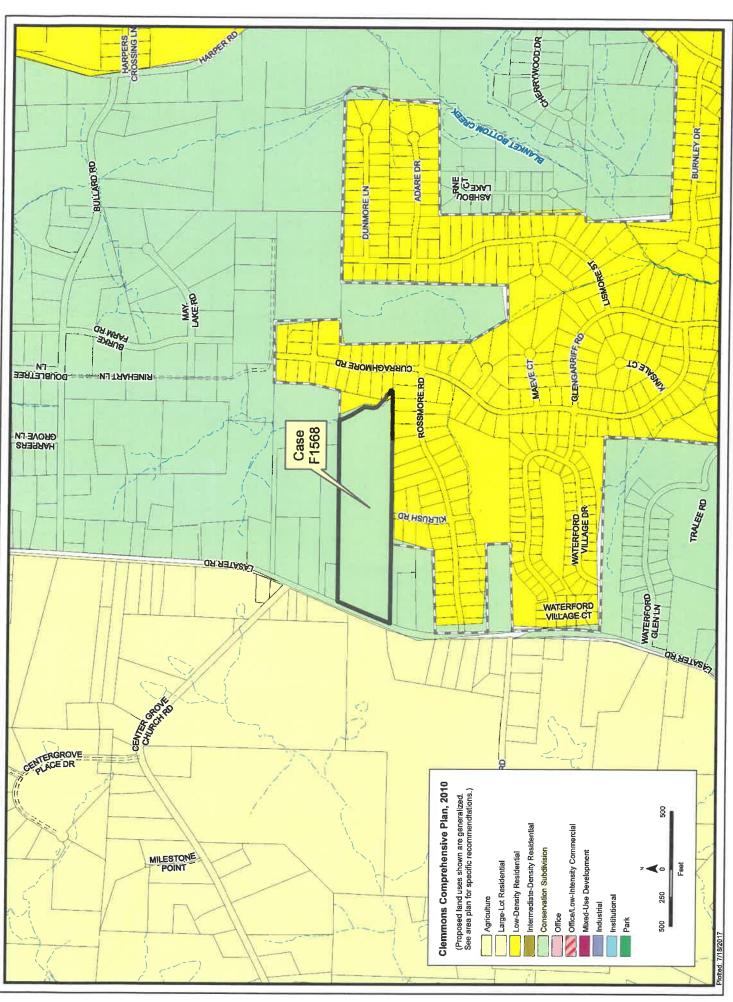
King ന

€

18.94

19' north

5883.01



## F-1568 ATTACHMENT B EXISTING RS40 USES ALLOWED

Forsyth County Jurisdiction Only

### **USES ALLOWED WITH A PERMIT FROM THE ZONING OFFICER (Z)**

Adult Day Care Home

Agricultural Production, Crops (F)

Agricultural Production, Livestock (F)

Child Day Care, Small Home

Church or Religious Institution, Neighborhood

Family Group Home A

Kennel, Outdoor (F)

Police or Fire Station

Recreation Facility, Public

Residential Building, Single Family

Swimming Pool, Private

Transmission Tower (see UDO) (F)

#### **USES ALLOWED WITH REVIEW BY THE PLANNING BOARD (P)**

Cemetery

Church or Religious Institution, Community

Golf Course

Landfill, Land Clearing/Inert Debris, 2 acres or less (F)

Library, Public

Planned Residential Development

School, Private

School, Public

Utilities

## USES ALLOWED WITH SPECIAL USE PERMIT FROM ZONING BOARD OF ADJUSTMENT (A)

Bed and Breakfast

**Borrow Site** 

Campground (F)

Child Day Care, Large Home

Dirt Storage

Fishing, Fee Charged

Habilitation Facility A

Manufactured Home, Class A

Manufactured Home, Class B (F)

Manufactured Home, Class C (F)

Nursing Care Institution

Park and Shuttle Lot

Recreational Vehicle Park

Riding Stable<sup>3</sup>

Uses Allowed in RS9

## F-1568 ATTACHMENT B EXISTING RS40 USES ALLOWED

Forsyth County Jurisdiction Only

Shooting Range, Outdoor (F) Special Events Center Transmission Tower (F)

## USES ALLOWED WITH SPECIAL USE PERMIT FROM ELECTED BODY (E)

Access Easement, Private Off-Site<sup>5</sup> Landfill, Land Clearing/Inert Debris, greater than 2 acres (F) Parking, Off-Site, for Multifamily or Institutional Uses

<sup>3</sup>See Section <u>B.2-5.67</u>

<sup>5</sup>SUP not required if requirements of Section <u>B.2-5.2(A)</u> are met